

## Message Text

CONFIDENTIAL

PAGE 01 NICOSI 03354 271923Z

47

ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W

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O P 271810Z SEP 74

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC IMMEDIATE 0148

INFO AMEMBASSY ANKARA PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY LONDON PRIORITY

USMISSION NATO PRIORITY

USMISSION USUN NY PRIORITY

C O N F I D E N T I A L NICOSIA 3354

EXDIS

E.O. 11652: GDS

TAGS: PINT, PFOR, CY

SUBJECT: REACTION OF FIVE FOREIGN MISSIONS IN CYPRUS TO

"AUTONOMOUS TURKISH

ADMINISTRATION" TRAVEL REQUIREMENTS

REF: NICOSIA 3293

SUMMARY: WE HAVE THUS FAR GATHERED REACTIONS FROM FIVE FOREIGN MISSIONS REGARDING "AIDE MEMOIR" (SIC) FROM "AUTONOMOUS TURKISH ADMINISTRATION" (ATA) REQUIRING ITS WRITTEN PERMISSION FOR TRAVEL IN TURKISH-CONTROLLED TERRITORY. REACTIONS ARE UNIFORMLY CRITICAL OF ATA'S ATTEMPT TO EXTRACT MEASURE OF DE JURE RECOGNITION OF ITS AUTHORITY BUT VARY SOMEWHAT IN INTENSITY OF OPPOSITION AND INTENDED REACTIONS. END SUMMARY.

1. UK: HICOMER OLVER TOLD AMBASSADOR SEPTEMBER 27 THAT UK, WHILE STRONGLY DISAPPROVING OF ATA ACTION, HAD NOT CHOSEN TO RETURN NOTE. OLVER SAID HICOM WOULD PROTEST TO ATA THAT NEW REQUIREMENTS WERE "UNACCEPTABLE" AS INCOMPATIBLE WITH 1960 CONSTITUTION, WHICH BRITAIN SUPPORTS, AND PREJUDGING AN IMPORTANT QUESTION UNDER NEGOTIATION. HIGH COMMISSION WORKING TO OBTAIN CONSTITUTIONALLY CONFIDENTIAL

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PAGE 02 NICOSI 03354 271923Z

ACCEPTABLE DOCUMENTATION PERMITTING TRAVEL. OLVER

SHARED OUR CONCERN OVER DIRECTION ATA WAS TAKING AND DECLARED THAT, IF APPARENT THAT TURKS WERE BENT ON RAMMING DE JURE RECOGNITION OF ATA DOWN FOREIGN THROATS, THEN UK SHOULD "DIG IN ITS HEELS AT TOP OF SLIPPERY SLOPE" RATHER THAN WAIT UNTIL MATTER HAD GONE FARTHER. OLVER AGREED THAT ATTEMPT TO ISSUE DIPLOMATIC ID CARDS OR "PASSES" BY ATA WAS A VERY LIKELY AND IMMINENT SECOND STEP. EITHER WOULD BE UNACCEPTABLE UNLESS ISSUED BY MINISTER OF DEFENSE OR VICE PRESIDENT (OR THEIR OFFICES), BOTH OF WHOM ARE RECOGNIZED UNDER 1960 CONSTITUTION. UK, OLVER SAID, WOULD RESIST SUCH REQUIREMENT "VERY STRONGLY". ANY SOLUTION TO TRAVEL DOCUMENT PROBLEM WOULD HAVE TO HAVE ROOTS IN 1960 CONSTITUTION AND NOT REPEAT NOT IMPLY DE JURE RECOGNITION OF ATA.

2. FRG AND ITALY: BOTH AMBASSADORS EXPRESSED STRONG OBJECTIONS TO ATA PLOY. BOTH SHARE US/UK VIEW THAT REQUIREMENTS ARE TRANSPARENT AND UNACCEPTABLE ATTEMPT ON PART OF TURKS TO FORCE THE PACE IN A MANNER INCOMPATIBLE WITH 1960 CONSTITUTION, WHICH THEY CONSIDER REMAINS IN FORCE UNTIL REPLACED. FURTHER, THEY AGREE THAT ACQUIESCENCE BY FOREIGN MISSIONS WOULD PREJUDICE OUTCOME OF DELICATE POLITICAL NEGOTIATIONS NOW UNDERWAY. BOTH SEE NEXT ATA STEP AS ISSUANCE, PROBABLY WITHIN DAYS, OF DIPLOMATIC ID CARD OR PASS BEARING SEAL OF ATA AND/OR SIGNATURE OF TURK OFFICIAL OTHER THAN MINDEFENSE OR VICE PRESIDENT. THEY CONCUR THAT SUCH MEASURES SHOULD BE RESISTED IN CONSULTATION WITH OTHER MISSIONS.

3. EGYPT: EGYPTIAN COUNSELOR TOLD US HIS EMBASSY TAKEN ABACK BY ATA OBVIOUS GAMBIT. HIS ANALYSIS FOLLOWED ESSENTIALLY THOSE DESCRIBED ABOVE. EGYPTIANS HAVE REFERRED "AIDE MEMOIR" TO CAIRO FOR ADVICE BEFORE MAKING VIEWS KNOWN TO TURKS; WHILE AWAITING REPLY, THEY DO NOT REPEAT NOT, PLAN TO TRAVEL IN TURK AREA. EGYPTIAN COUNSELOR SAID HE WAS GRATIFIED THAT US EMBASSY HAD TAKEN FIRM STAND ON FREEDOM OF TRAVEL ISSUE. HE ALSO EMPHASIZED THAT HIS EMBASSY WAS ACCREDITED TO GOVERNMENT OF CYPRUS, WHOSE LEGITIMATE AUTHORITY EXTENDED THROUGHOUT ISLAND, AND THAT GOC DOCUMENTATION ALREADY ISSUED SHOULD SUFFICE FOR TRAVEL ANY PLACE WITHIN REPUBLIC.

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PAGE 03 NICOSI 03354 271923Z

4. USSR: SOVIET COUNSELOR TOOK PREDICTABLE STAND. SOVIET PERSONNEL ARE NOT REPEAT NOT TRAVELING INTO TURK AREAS AND REFUSE TO HAVE ANY DEALINGS WHATSOEVER WITH TURK ARMY. HE SAID SOVIET EMBASSY HAD NOT BOTHERED TO RETURN ATA "AIDE MEMOIR" BUT WOULD IGNORE IT BY REFUSING TO COMPLY. COUNSELOR STATED THAT IT WAS MATTER OF PRINCIPLE. QUESTION OF ACCREDITATION, WHICH ALLOWED NO COMPROMISE, WAS CENTRAL. SOVIETS WOULD REFUSE TO BUDGE ON THIS. (COMMENT: SOVIETS HAVE ENJOYED LITTLE COOPERATION FROM TURKISH SIDE IN ANY

FORM OF TRAVEL SINCE EVENTS OF JULY. THUS, THEIR PRINCIPLED  
STAND DOES NOT APPRECIABLY AFFECT THEIR ABILITY TO GET AROUND  
THE TURKISH CONTROLLED AREAS. END COMMENT. CRAWFORD

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TRAVEL DOCUMENTS, AIDE MEMOIRE, DIPLOMATIC PERSONNEL, TRAVEL CONTROLS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 SEP 1974  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** elyme  
**Disposition Case Number:** n/a  
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**Disposition Date:** 28 MAY 2004  
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